

**From:** Cunningham, Patrick (USAAZ)  
**To:** Burke, Dennis (USAAZ); Scheel, Ann (USAAZ); Hernandez, Rachel (USAAZ); Morrissey, Mike (USAAZ); McCormick, Glenn (USAAZ); Hurley, Emory (USAAZ); Kelly, Kristen (USAAZ) 6  
**Sent:** 3/24/2011 6:41:53 PM  
**Subject:** Six Smith Questions and Proposed Answers  
**Attachments:** Fast and Furious 1st interim replacement.pdf; Fast and Furious 2nd interim rpt.pdf; Fast and Furious OCDETF approval.pdf; Untitled.PDF - Adobe Acrobat Pro.pdf

Dennis and Friends: I propose to send this to Matt

**DP**

**DP**

**DP**

Ok to send? pJC

**DP**

# DP

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**From:** Axelrod, Matthew (ODAG)

**To:** ATF Burke, Dennis (USAAZ) ; Cunningham, Patrick (USAAZ) ; Melson, Kenneth E.; Hoover, William J.

**Sent:** Wed Mar 23 21:22:02 2011

**Subject:** RE: Smith letter response

Tomorrow sometime would be great. Thanks, Chris.

Matt

**From:** ATF (ATF)

**Sent:** Wednesday, March 23, 2011 9:20 PM

**To:** Axelrod, Matthew (ODAG); Burke, Dennis (USAAZ); Cunningham, Patrick (USAAZ); Melson, Kenneth E. (ATF); Hoover, William J. (ATF)

**Subject:** Re: Smith letter response

Matt

What is the timeline for a response to you?

**ATF**

Acting Chief of Staff

ATF Office of the Director

O: 202-648-

C: 786-298-**ATF**

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**From:** Axelrod, Matthew (ODAG)

**To:** Burke, Dennis (USAAZ) ; Cunningham, Patrick (USAAZ) ; Melson, Kenneth E.; Hoover, William J.;

**ATF**

**ATF**

**Sent:** Wed Mar 23 21:17:04 2011

**Subject:** Smith letter response

All,

Thanks for your patience on the response to Congressman Smith. We in ODAG are still working on the letter. No final decision has been made about what the letter will look like, but depending on what folks here decide, I may need to incorporate information that addresses the Congressman's six specific questions at the end of the letter. I already have a draft paragraph to address Question #5, which I've reprinted below, but I'm not sure of the answers to the remaining ones. Could you please send me the relevant information? Thanks. I've attached the incoming letter for ease of reference.

Matt

You have also asked for information about eTrace, an important tool in ATF's work to dismantle gun trafficking. eTrace is an Internet-based system that allows participating law enforcement agencies to submit firearm traces to the ATF National Tracing Center. Authorized users can receive firearm trace results electronically, search a database of all firearm traces submitted by their individual agency, and perform analytical functions. In the last year, eTrace has gained strong new features. eTrace now accommodates data in Spanish, gives translations, and allows users to better sort and search additional data elements and images to improve weapons tracing. In the next 24 months, planned enhancements to eTrace will improve ATF's ability to monitor and map gun tracing data in real time and to share information with other federal agencies, as well as with state and local law enforcement.

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Matthew S. Axelrod

Associate Deputy Attorney General

Office of the Deputy Attorney General

U.S. Department of Justice

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**Overall Message:**

Fighting criminal activity along the Southwest Border – including the illegal trafficking of guns to Mexico – has been a priority of this Administration and this Department of Justice.

The mission of ATF and other law enforcement agencies is to stop the flow of illegal weapons and drugs across the Border – and it will continue to be.

I'm not going to comment on the specifics of any operation, but I'm aware of the questions that have been raised by ATF agents. We take those seriously, and that's why the Attorney General has asked the Acting Inspector General to get to the bottom of it.

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**On allowing guns to walk -**

Keep in mind, it is legal to purchase guns in this country. At any time, a law-abiding citizen can walk into a federal firearms licensee, or licensed gun dealer, and purchase one or more firearms without any special requirement from the federal government. That makes gun investigations by their very nature different from investigations into drugs.

As I said, our mission is to stop the illegal trafficking of guns into Mexico. But in any case, good, smart, effective law enforcement requires nuanced and difficult judgments as we try to catch and interdict people whose only goal is to evade law enforcement.

**A. On the issue of "sanctioning" or "encouraging" gun sales-it did not happen:**

**ATF Agents and Lawyers from the US Attorney's Office did not "encourage" any FFL to "keep selling guns to known straw buyers." In the two meetings with FFLs, attorneys and agents advised the FFLs that the Government cannot advise them to sell multiple guns or advise not to sell multiple guns. The FFLs were advised that those decisions were up to FFLs as are all decisions to sell left up to the FFL to evaluate the sale and determine whether it is lawful. In short, the FFLs were advised that the Government cannot advise FFLs to halt a sale that appears lawful and we cannot authorize a sale that appears unlawful. There was no mistake as to the clarity of the Agents' and Attorneys' message.**

**FFLs need no encouragement to sell guns as that is their actual business, selling guns. By the time that the government met with the owners, they had made many multiple sales and the guns were gone.**

Main Justice position on the issue of Sanctioning or encouraging arms sales, the Quote of Assistant Attorney General Ronald Weich in his February 4, 2011 letter:

**"At the outset, the allegation described in your January 27 letter-- that ATF "sanctioned" or otherwise knowingly allowed the sale of assault weapons to a straw purchaser who then transported them into Mexico-is false."**

**B. On the issue of "walking guns" from lawful sales or the timely seizure of guns:**

**Neither the USAO nor ATF was engaged in an effort "to let guns flow to straw buyers" or to "walk" guns that could have been lawfully seized. No such permission to "walk" a gun ever happened.**

**Purchasing multiple long guns in Arizona is lawful, transferring them to another is lawful and even sale or barter of the guns to another is lawful unless the United States can prove by clear and convincing evidence that the firearm is intended to be used to commit a crime. (18 USC 924 (d)). In short, the law does not permit agents to take guns away from anyone who buys ten AKs at a time solely because they bought multiple guns. In instances where ATF observed a sale by a FFL to an individual, ATF agents understood that unless the**

agents observed illegal conduct, agents could not stop a sale. It bears repeating that, at the time of sale by the FFLs, the determination by the FFLs was that a sale was lawful. Seizure of a firearm from a citizen at that point, before investigation has determined criminal behavior by the citizen, would violate the United States Constitution.

**ATF**

C. When weapons sales were monitored and those guns later turned up in crime scenes, had ATF somehow "authorized" the sales that ATF could have ordered stopped, or did ATF somehow not seize the guns appropriately or in a timely fashion?:

There seems to be some misconception on the part of the press and members of congress that the minute that ATF suspects that someone is a straw purchaser, agents can arrest that person and seize all of their guns. Such a seizure would be unlawful, and ATF may only seize guns when a lawful basis for seizure can be proven under the US Constitution and statutes passed by Congress. (18 USC 924 (d)).

The question seems to connote that ATF can promulgate a "No Sell" list like a "No Fly List", under which FFLs would be prohibited from selling any guns to any person on the list. ATF has no such power and ATF cannot interfere with the operation of commerce and prohibit a gun store from making a lawful sale to lists of suspects based upon nothing more than mere suspicion. A "No Sell" list, based on suspicion but not probable cause that a crime was committed, would be in violation of the United States Constitution.

**ATF**

E. Regarding the LA Times and CBS News stories, they do not account for the fact, or rebut in any way, that this District is actively prosecuting unlawful weapons and ammunition traffickers.

In just two recent investigations in Phoenix, 51 defendants in 10 indictments have been charged.

In the Tucson Office alone there are currently five (5) pending indictments charging 23 defendants with attempting to export thousands of rounds of ammunition to Mexico and with weapons offenses.

Each week the USAO announces new indictments charging unlawful trafficking in guns and ammunition.

**From:** Axelrod, Matthew (ODAG) (SMO)

**Sent:** Wednesday, March 23, 2011 6:17 PM

**To:** Burke, Dennis (USAAZ); Cunningham, Patrick (USAAZ); Melson, Kenneth E. (ATF); Hoover, William J. (ATF);

**ATF**

**ATF**

**Subject:** Smith letter response

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